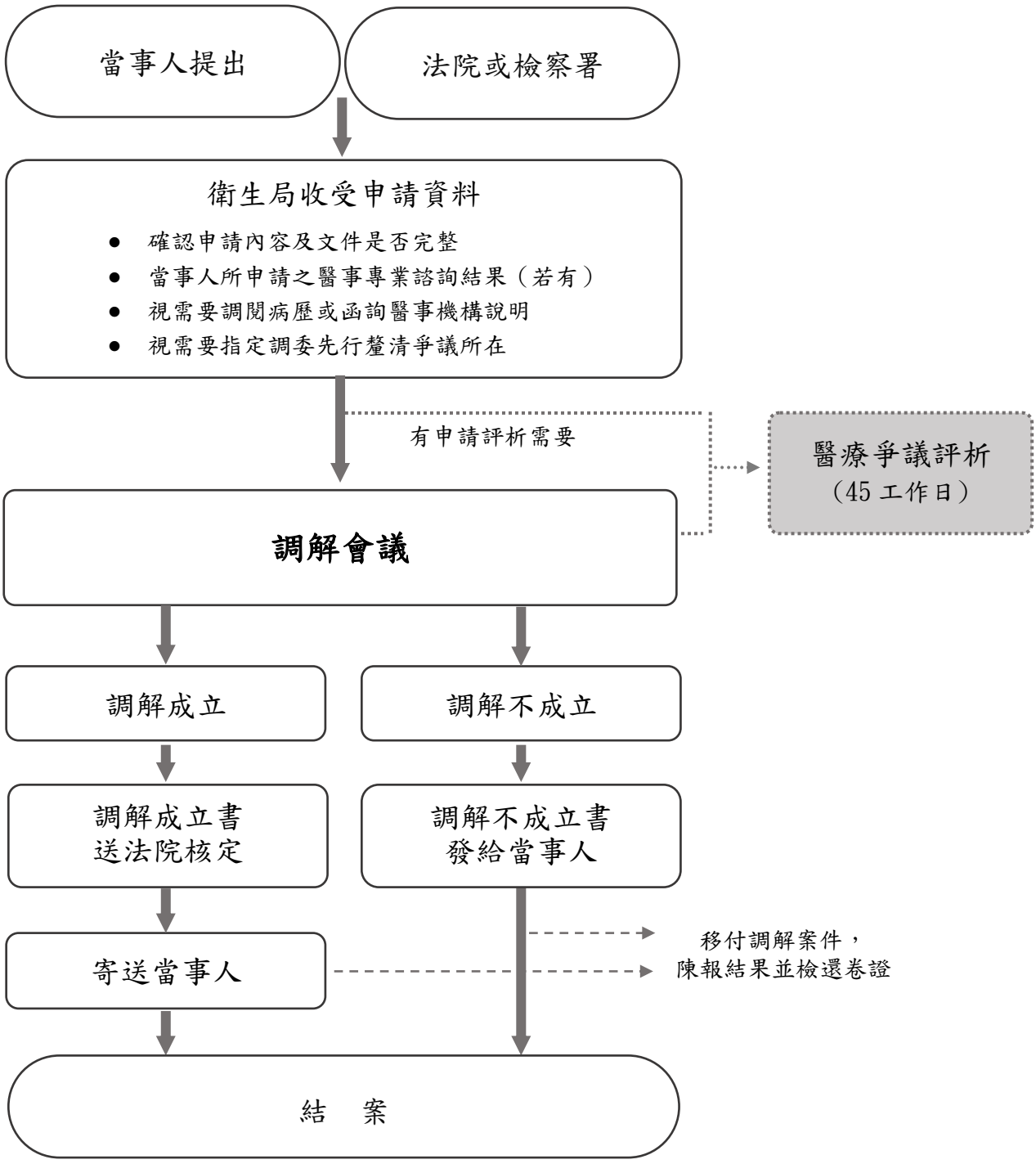澎湖縣政府衛生局辦理醫療爭議調解作業流程